

1 STATE OF CALIFORNIA

2 CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

3 DEPARTMENT OF TOXIC SUBSTANCES CONTROL

4
5 In the Matter of:

6 BKK Landfills and
7 Leachate Treatment Plant
8 2210 South Azusa Avenue
9 West Covina, California 91792

10 Respondents:

11 American Honda Motor Company, Inc.

12 Appliance Industries, Inc., a division of
13 W.R. Grace and Company

14 Appropriate Technologies II, Inc.

15 Atlantic Richfield Corporation

16 BKK Corporation

17 Boeing Company, successor to
18 Douglass Aircraft Company

19 Brady Investment Company,
20 successor to Precision Metals, Inc.

21 California Department of Transportation

22 Chemical Waste Management, Inc.

23 Chevron U.S.A., Inc., a
24 subsidiary of ChevronTexaco, Inc.

25 Clean-Steel, Inc.

26 Ducommon AeroStructures Inc.,
27 successor to AHF-Ducommon;

28 Energy Merchant Corporation,
successor to Powerine Oil Company

Enthone, Inc.

ExxonMobil Oil Corporation

Exxon Mobil Corporation

Docket No. I/SE-D 04/05-004

**IMMINENT AND SUBSTANTIAL
ENDANGERMENT DETERMINATION
AND ORDER AND
REMEDIAL ACTION ORDER**

Health and Safety Code
Sections 25355.5(a)(1)(B),
25358.3(a), 58009 and 58010

- 1 The Federal Reserve Bank
- 2 Gemini Industries, Inc.
- 3 General Motors Corporation
- 4 Golden West Refining Company
- 5 Honeywell International Corporation
- 6 International Light Metals Corporation
- 7 Kaiser Ventures, LLC., successor to
- 8 Kaiser Ventures, Inc.
- 9 Laidlaw International, Inc.,
- 10 successor to Laidlaw
- 11 Environmental Services
- 12 Lockheed Martin Corporation,
- 13 successor to Lockheed California
- 14 Los Angeles Department of Water
- 15 and Power
- 16 Martin Marietta Carbon, Inc.
- 17 National Steel and
- 18 Shipbuilding Company
- 19 Pacific Coast Drum
- 20 P.W. Stevens, Inc.
- 21 Quemetco, Inc.
- 22 Raytheon Company, successor
- 23 to Hughes Missile Systems
- 24 RME Petroleum Company, a
- 25 subsidiary of Anadarko
- 26 Petroleum Corporation
- 27 Robertson-Ceco, successor to
- 28 the H.H. Robertson Company,
- successor to Northrop
- Architectural Systems
- Rohr, Inc., a subsidiary of
- B.F. Goodrich Corporation
- Scovill, Inc.
- Shell Oil Company

- 1 Southern California Edison)
- 2 Stauffer Management Company, LLC,)
- 3 successor to Stauffer)
- 4 Chemical Company)
- 5 Texaco Exploration and Production, a)
- 6 subsidiary of ChevronTexaco Inc.)
- 7 Texaco Inc., a subsidiary of)
- 8 ChevronTexaco, Inc.)
- 9 Thums Long Beach Company)
- 10 Todd Pacific Shipyards Corporation,)
- 11 a subsidiary of Todd Shipyards)
- 12 Corporation)
- 13 Union Oil Company of California)
- 14 United States Navy)
- 15 U.S. Filter Recovery)
- 16 Services (California), Inc.)
- 17 Washington Mutual Bank, successor)
- 18 to Home Savings of America, FSB,)
- 19 subsidiary of Washington Mutual, Inc.)
- 20 Waymire Drum and)
- 21 Container Company, Inc.)
- 22 Western Oil and Refining Company)
- 23 Western Waste Industries)
- 24 Xerox Corporation)

21 I. INTRODUCTION

22 1.1 Parties. The California Environmental Protection Agency, Department of
 23 Toxic Substances Control (DTSC) issues this Imminent and Substantial Endangerment
 24 Determination Order and Remedial Action Order (Order) to:
 25 American Honda Motor Company, Inc., a California corporation; Appliance Industries,
 26 Inc., a division of W.R. Grace and Company, a Connecticut corporation; Appropriate
 27 Technologies II, Inc., a California corporation; Atlantic Richfield Corporation, a
 28 Delaware corporation; BKK Corporation, a California corporation; the Boeing

1 Company, a Delaware corporation, successor to Douglas Aircraft Company;
2 Brady Investment Company, a California corporation, successor to Precision Metals,
3 Inc.; the California Department of Transportation, an agency of the State of California;
4 Chemical Waste Management, Inc., a Delaware corporation; Chevron U.S.A., Inc., a
5 Pennsylvania corporation, subsidiary of ChevronTexaco, Inc.; Clean-Steel, Inc., a
6 California corporation; Ducommon AeroStructures Inc., a Delaware corporation,
7 successor to AHF-Ducommon; Energy Merchant Corporation, a Delaware corporation,
8 successor to Powerine Oil Company; Enthone, Inc., a Delaware corporation;
9 ExxonMobil Oil Corporation, a New York corporation; Exxon Mobil Corporation, a
10 New Jersey corporation, ; the Federal Reserve Bank, an agency of the United States
11 Government; Gemini Industries, Inc., a California corporation; General Motors
12 Corporation, a Delaware corporation; Golden West Refining Company, a California
13 corporation; Honeywell International, a Delaware corporation, successor to
14 Garrett Engine Boosting Systems; International Light Metals Corporation, a California
15 corporation; Kaiser Ventures, LLC., a Delaware limited liability corporation, successor
16 to Kaiser Ventures, Inc.; Laidlaw International, Inc., a Delaware corporation, successor
17 to Laidlaw Environmental Services; Lockheed Martin Corporation, a California
18 corporation, successor to Lockheed California Company; Los Angeles Department of
19 Water and Power, a municipal utility and department of the City of Los Angeles;
20 Martin Marietta Carbon, Inc., a California corporation; National Steel and Shipbuilding
21 Company, a Nevada corporation; Pacific Coast Drum, a California corporation;
22 P.W. Stevens, Inc., a California corporation; Quemetco Inc., a Delaware corporation;
23 Raytheon Company, a California corporation, successor to Hughes Missile Systems;
24 RME Petroleum Company, a Delaware corporation, and a subsidiary of Anadarko
25 Petroleum Corporation.; Robertson-Ceco, a Pennsylvania corporation, successor to
26 the H.H. Robertson Company, successor to Northrop Architectural Systems;
27 Rohr Inc., a Delaware corporation and a subsidiary of B.F. Goodrich Corporation;
28 Scovill, Inc., a Connecticut corporation; Shell Oil Company, a Delaware corporation;

1 Southern California Edison, a California corporation; Stauffer Management Company,
2 LLC, a Delaware limited liability corporation, successor to Stauffer Chemical Company;
3 Company; Texaco Exploration and Production, a Delaware corporation and a
4 subsidiary of ChevronTexaco, Inc.; Texaco Inc., a Delaware corporation and a
5 subsidiary of ChevronTexaco, Inc.; Thums Long Beach Company, a Delaware
6 corporation; Todd Pacific Shipyards Corporation, a Delaware corporation, a subsidiary
7 of Todd Shipyards Corporation; Union Oil Company of California, a California
8 corporation; the United States Navy, a department within the United States
9 Department of Defense; U.S. Filter Recovery Services (California), Inc., a
10 Delaware corporation; Washington Mutual Bank, a Washington corporation, successor
11 to Home Savings of America, FSB and a subsidiary of Washington Mutual, Inc.;

12 Waymire Drum and Container Company, Inc., a California corporation; Western Oil
13 and Refining Company, a California corporation; Western Waste Industries, a
14 California corporation; and Xerox Corporation, a New York corporation
15 (Respondent(s)).

16 1.2 Facility/Site. This Order applies to the property located at
17 2210 South Azusa Avenue, West Covina, Los Angeles County, California 91792
18 (the Facility). The Facility consists of 583 acres and can be described by the
19 Government Survey Method as: that portion of Rancho La Puente in the City of
20 West Covina, County of Los Angeles known as Lot 3, as shown on a record of survey
21 recorded in Book 85, pages 10 through 12 inclusive, on file in the Office of the County
22 Recorder in said county. A map showing the Facility is attached as Exhibit A. This
23 Order applies to the Facility and the areal extent of contamination that resulted from
24 activities on the Facility (the Site). The BKK Corporation (BKK) owns a 425.172 -acre
25 portion of the Facility known as Parcel 3. The City of West Covina owns Parcels 1 and
26 2, which comprise the balance of the Facility. Parcel 3 contains the two landfills, the
27 leachate treatment plant (LTP) and the inactive Area D Class II disposal area
28 (Area D).

1 1.3 Permitting Status. BKK owns and is the operator of the following units: (a)
2 a closed hazardous waste landfill (Class I); (b) an inactive municipal landfill (Class III)
3 that is in the process of closing; (c) an operating leachate treatment plant (LTP); and
4 (d) the inactive Area D disposal area.

5 In the late 1980's, BKK closed the Class I Landfill under a Closure Plan
6 approved by the California Department of Health Services (predecessor agency to
7 DTSC) and the United States Environmental Protection Agency. DTSC provided
8 acknowledgment of the closure certification on June 12, 1991. The Department now
9 regulates the post-closure care of the Class I Landfill. BKK is required to monitor and
10 perform post-closure environmental care of the Class I Landfill pursuant to the terms
11 of an Interim Status Document (ISD) and the Operation Plan (also referred to as the
12 "Post-closure Plan" or "Operation/Post-closure Plan," which is part of BKK's Part B
13 application for post-closure permit 04-GLN-07). BKK has been operating the LTP
14 under the terms of a hazardous waste facility permit that became effective
15 June 30, 1987 (the LTP Permit).

16 On June 30, 2004, the Department issued a consolidated Hazardous Waste
17 Facilities Permit: Leachate Treatment Plant Operation and Class I Landfill Post-
18 Closure Care (Permit No. 04-GLN-07, referred to as the "2004 Permit"). BKK has
19 appealed the 2004 Permit. BKK is required to continue to operate the LTP pursuant
20 to the LTP Permit issued in 1987 and conduct post-closure operation, monitoring and
21 maintenance of the Class I landfill pursuant to the Operation Plan until DTSC notifies
22 BKK that some or all of the 2004 Permit conditions are in effect and/or are not stayed
23 by the appeal. BKK's activities at the Site are also regulated by the Health and Safety
24 Code and the California Code of Regulations, title 22.

25 The Class III landfill began operating in 1987 and it is undergoing closure. The
26 California Integrated Waste Management Board (CIWMB) approved the Final Closure
27 and Post-closure Maintenance Plans for the Class III Landfill on August 2, 2002. The
28 City of West Covina is the local enforcement agency (LEA) for the Class III landfill.

1 The United States Environmental Protection Agency (U.S. EPA) is responsible
2 for overseeing corrective action (investigation and cleanup) work related to any
3 releases of leachate from the landfills and any other releases pursuant to the federal
4 Resource Conservation and Recovery Act (RCRA). U.S. EPA issued its corrective
5 action remedy titled "U.S. EPA Decision on BKK's May 28, 2004 Revised Corrective
6 Measure Implementation Plan (CMIP)" on June 30, 2004. U.S. EPA also plans to
7 issue an air remedy in the future.

8 The Los Angeles Regional Water Quality Control Board (LARWQCB) regulates
9 the discharge of treated effluent pursuant to waste discharge requirements (WDRs).
10 Runoff from both landfill covers goes to storm water drains under a General Storm
11 Water permit issued by the LARWQCB. The South Coast Air Quality Management
12 District (SCAQMD) regulates emissions from the landfills and flare stations.

13 1.4 Jurisdiction. This Order is issued by DTSC to Respondents pursuant to its
14 authority under Health and Safety Code sections 25358.3(a), 25355.5(a)(1)(B), 58009
15 and 58010.

16 Health and Safety Code section 25358.3(a) authorizes DTSC to take various
17 actions, including issuance of an Imminent or Substantial Endangerment
18 Determination and Order, when DTSC determines that there may be an imminent or
19 substantial endangerment to the public health or welfare or to the environment,
20 because of a release or a threatened release of a hazardous substance.

21 Health and Safety Code section 25355.5(a)(1)(B) authorizes DTSC to issue an
22 order establishing a schedule for removing or remedying a release of a hazardous
23 substance at a site, or for correcting the conditions that threaten the release of a
24 hazardous substance.

25 Health and Safety Code section 58009 authorizes DTSC to commence and
26 maintain all proper and necessary actions and proceedings to enforce its rules and
27 regulations; to enjoin and abate nuisances related to matters within its jurisdiction
28 which are dangerous to health; to compel the performance of any act specifically

1 enjoined upon any person, officer, or board, by any law of this state relating to matters
2 within its jurisdiction; and/or on matters within its jurisdiction, to protect and preserve
3 the public health.

4 Health and Safety Code section 58010 authorizes DTSC to abate public
5 nuisances related to matters within its jurisdiction.

6 II. FINDINGS OF FACT

7 DTSC hereby finds:

8 2.1 Liability of Respondent(s). Respondent(s) are responsible parties or
9 liable persons as defined in Health and Safety Code section 25323.5.

10 Respondent Washington Mutual Bank is the successor to Home Savings of
11 America, FSB (Home Savings). Home Savings owned the Facility from 1962 to 1976
12 and was an owner and operator of the Class I landfill from the time of its inception
13 until 1976. The Class I landfill accepted non-hazardous and hazardous waste.

14 BKK Corporation (BKK) purchased the Facility from Home Savings in 1976.
15 BKK owned and operated the Facility until 2003. In 2003, BKK sold Parcels 1 and 2,
16 but continued to be the operator of the entire Facility. BKK retained ownership of
17 Parcel 3 and continues to be the owner and operator of the Class I landfill, the
18 Class III landfill and the LTP.

19 American Honda Motor Company, Inc. arranged by contract, agreement or
20 otherwise for the disposal of its hazardous substances/wastes at the Facility.

21 Appliance Industries, Inc., a division of W.R. Grace and Company arranged by
22 contract, agreement or otherwise for the disposal of its hazardous substances/wastes
23 at the Facility.

24 Appropriate Technologies II, Inc. arranged by contract, agreement or otherwise
25 for the disposal of its hazardous substances/wastes at the Facility.

26 Atlantic Richfield Corporation arranged by contract, agreement or otherwise for
27 the disposal of its hazardous substances/wastes at the Facility.

28 ///

1 Boeing Company, successor to Douglas Aircraft Company arranged by
2 contract, agreement or otherwise for the disposal of its hazardous substances/wastes
3 at the Facility.

4 Brady Investment Company, successor to Precision Specialty Metals, Inc.
5 arranged by contract, agreement or otherwise for the disposal of its hazardous
6 substances/wastes at the Facility.

7 The California Department of Transportation arranged by contract, agreement
8 or otherwise for the disposal of its hazardous substances/wastes at the Facility.

9 Chemical Waste Management, Inc. arranged by contract, agreement or
10 otherwise for the disposal of its hazardous substances/wastes at the Facility.

11 Chevron U.S.A. arranged by contract, agreement or otherwise for the disposal
12 of its hazardous substances/wastes at the Facility.

13 Clean Steel, Inc. arranged by contract, agreement or otherwise for the disposal
14 of its hazardous substances/wastes at the Facility.

15 DuCommon AeroStructures, Inc., successor to AHF-Ducommon arranged by
16 contract, agreement or otherwise for the disposal of its hazardous substances/wastes
17 at the Facility.

18 Energy Merchant Corporation, successor to Powerine Oil Company arranged
19 by contract, agreement or otherwise for the disposal of its hazardous
20 substances/wastes at the Facility.

21 Enthone, Inc. arranged by contract, agreement or otherwise for the disposal of
22 its hazardous substances/wastes at the Facility.

23 ExxonMobil Oil Corporation arranged by contract, agreement or otherwise for
24 the disposal of its hazardous substances/wastes at the Facility.

25 Exxon Mobil Corporation, under the trade or fictitious name Exxon Chemical
26 Americas arranged by contract, agreement or otherwise for the disposal of its
27 hazardous substances/wastes at the Facility.

28 ///

1 The Federal Reserve Bank arranged by contract, agreement or otherwise for
2 the disposal of its hazardous substances/wastes at the Facility.

3 Gemini Industries, Inc. arranged by contract, agreement or otherwise for the
4 disposal of its hazardous substances/wastes at the Facility.

5 General Motors Corporation arranged by contract, agreement or otherwise for
6 the disposal of its hazardous substances/wastes at the Facility.

7 Golden West Refining Company arranged by contract, agreement or otherwise
8 for the disposal of its hazardous substances/wastes at the Facility.

9 Honeywell International, under the trade or fictitious names Honeywell
10 Aerospace and Garrett Engine Boosting Systems arranged by contract, agreement or
11 otherwise for the disposal of its hazardous substances/wastes at the Facility.

12 International Light Metals Corporation arranged by contract, agreement or
13 otherwise for the disposal of its hazardous substances/wastes at the Facility.

14 Kaiser Ventures, LLC, successor to Kaiser Ventures, Inc. arranged by contract,
15 agreement or otherwise for the disposal of its hazardous substances/wastes at the
16 Facility.

17 Laidlaw International, Inc., successor to Laidlaw Environmental Services
18 arranged by contract, agreement or otherwise for the disposal of its hazardous
19 substances/wastes at the Facility.

20 Lockheed Martin Corporation, successor to Lockheed California arranged by
21 contract, agreement or otherwise for the disposal of its hazardous substances/wastes
22 at the Facility.

23 The Los Angeles Department of Water and Power arranged by contract,
24 agreement or otherwise for the disposal of its hazardous substances/wastes at the
25 Facility.

26 Martin Marietta Carbon, Inc. arranged by contract, agreement or otherwise for
27 the disposal of its hazardous substances/wastes at the Facility.

28 ///

1 National Steel and Shipbuilding Company arranged by contract, agreement or
2 otherwise for the disposal of its hazardous substances/wastes at the Facility.

3 Pacific Coast Drum arranged by contract, agreement or otherwise for the
4 disposal of its hazardous substances/wastes at the Facility.

5 P.W. Stevens, Inc. arranged by contract, agreement or otherwise for the
6 disposal of its hazardous substances/wastes at the Facility.

7 Quemetco, Inc. arranged by contract, agreement or otherwise for the disposal
8 of its hazardous substances/wastes at the Facility.

9 Raytheon Company, successor to Hughes Missile Systems arranged by
10 contract, agreement or otherwise for the disposal of its hazardous substances/wastes
11 at the Facility.

12 RME Petroleum Company arranged by contract, agreement or otherwise for the
13 disposal of its hazardous substances/wastes at the Facility.

14 Robertson-Ceco Corporation, successor to the H.H. Robertson Company,
15 successor to Northrup Architectural Systems arranged by contract, agreement or
16 otherwise for the disposal of its hazardous substances/wastes at the Facility.

17 Rohr, Inc. arranged by contract, agreement or otherwise for the disposal of its
18 hazardous substances/wastes at the Facility.

19 Scovill, Inc. arranged by contract, agreement or otherwise for the disposal of its
20 hazardous substances/wastes at the Facility.

21 Shell Oil Company arranged by contract, agreement or otherwise for the
22 disposal of its hazardous substances/wastes at the Facility.

23 Southern California Edison arranged by contract, agreement or otherwise for
24 the disposal of its hazardous substances/wastes at the Facility.

25 Stauffer Management Company, LLC, successor to Stauffer Chemical
26 Company arranged by contract, agreement or otherwise for the disposal of its
27 hazardous substances/wastes at the Facility.

28 ///

1 Texaco, Inc. arranged by contract, agreement or otherwise for the disposal of
2 its hazardous substances/wastes at the Facility.

3 Texaco Exploration and Production arranged by contract, agreement or
4 otherwise for the disposal of its hazardous substances/wastes at the Facility.

5 Thums Long Beach Company arranged by contract, agreement or otherwise
6 for the disposal of its hazardous substances/wastes at the Facility.

7 Todd Pacific Shipyards Corporation arranged by contract, agreement or
8 otherwise for the disposal of its hazardous substances/wastes at the Facility.

9 Union Oil Company of California arranged by contract, agreement or otherwise
10 for the disposal of its hazardous substances/wastes at the Facility.

11 The United States Navy, Long Beach Naval Shipyard arranged by contract,
12 agreement or otherwise for the disposal of its hazardous substances/wastes at the
13 Facility.

14 U.S. Filter Recovery Services (California), Inc. arranged by contract, agreement
15 or otherwise for the disposal of its hazardous substances/wastes at the Facility.

16 Waymire Drum and Container Company, Inc. arranged by contract, agreement
17 or otherwise for the disposal of its hazardous substances/wastes at the Facility.

18 Western Oil and Refining Company arranged by contract, agreement or
19 otherwise for the disposal of its hazardous substances/wastes at the Facility.

20 Western Waste Industries arranged by contract, agreement or otherwise for the
21 disposal of its hazardous substances/wastes at the Facility.

22 Xerox Corporation arranged by contract, agreement or otherwise for the
23 disposal of its hazardous substances/wastes at the Facility.

24 2.2 History and Physical Description of the Facility/Site. Home Savings
25 obtained the original regulatory approvals for the Class I landfill and in 1963,
26 Home Savings leased the Facility to BKK to begin operating the Class I landfill.

27 Lease payments were a function of the base rent and the amount of waste accepted.

28 ///

1 Home Savings sold the Facility to BKK in 1976. The Class I landfill ceased accepting
2 hazardous waste in 1984, except for asbestos.

3 BKK owned the entire Facility from 1976 until 2003, when it sold Parcels 1 and
4 2 to the City of West Covina. As discussed above, BKK retained ownership of
5 Parcel 3, which includes the Class I and Class III landfills, the LTP and Area D and
6 BKK remained the operator of the Facility.

7 During its operating life, the unlined Class I landfill accepted both municipal and
8 hazardous waste. From 1972 to 1984, the Class I landfill accepted approximately
9 3.4 million tons of liquid and solid hazardous wastes, together with large amounts of
10 nonhazardous wastes. The Class III landfill operated from 1987 to 1996. The LTP,
11 which serves both landfills, has been operating since 1987. Both landfills have gas
12 collection systems.

13 A single gas and leachate collection system addresses both landfill units.
14 Collected landfill leachate, gas condensate, and contaminated groundwater are
15 treated at the onsite LTP. The LTP treats leachate from both landfills. The treated
16 effluent is mixed with purchased water and used for irrigation of the Class I landfill
17 cap.

18 Higher energy-content gas collected from central landfill areas goes to an
19 onsite cogeneration plant where electricity is generated by a gas turbine and gas
20 boiler system. The plant is owned and operated by Minnesota Methane West Covina
21 (MMWC), which leases land from BKK and also pays BKK a fee for maintenance of
22 the gas lines. BKK and MMWC have had a contractual agreement through which
23 BKK provides landfill gas (methane) to the plant and BKK receives free electricity for
24 use at the BKK facility. Lower energy-content gas from peripheral landfill areas is
25 piped to flare stations.

26 Residential and industrial uses have continued to develop around the Site. The
27 nearest residential areas are now to the southeast and northwest of the Site. To the
28 southeast, several homes are only 25 to 50 feet away.

1 On July 17, 1984, the Southern California Gas Company reported elevated
2 levels of gases in yards and nearby residences. U.S. EPA evacuated 19 homes south
3 and southeast of the Site due to the presence of vinyl chloride (a known human
4 carcinogen) inside homes at levels up to 90 times the ambient air standard. U.S. EPA
5 completed relocation of the affected residents in early 1985.

6 On October 18 and 20, 2004, BKK notified DTSC that for financial reasons,
7 BKK would no longer be able to perform required post-closure care of the Class I
8 landfill, including operation of the LTP, after November 17, 2004. As a result, DTSC
9 has hired a contractor to conduct emergency response activities at the Site. These
10 activities are necessary to ensure continuous maintenance and operation of systems
11 that are essential to protect public health, safety and the environment.

12 2.3 Hazardous Substances Found at the Site. Wastes disposed at the
13 Class I landfill include (but are not limited to) acid and alkaline solutions and sludges;
14 cyanide wastes; contaminated soils, drilling muds, and petroleum wastes; heavy metal
15 solutions; oils; paint wastes; plating solutions; pesticides; polychlorinated biphenyls
16 (PCBs); phenolic wastes; and halogenated solvents. Some of the key contaminants
17 of concern that have been identified on the Site include: acetone (36,000 ug/L –
18 leachate), benzene (1,900 ug/L - leachate), chlorobenzene (4,800 ug/L - leachate),
19 chromium, copper (120,000 mg/Kg -waste zone), cyanide, lead, mercury, methane,
20 PCBs, toluene (7,500 ug/L - leachate), vinyl chloride (2.300 ug/L - leachate), and
21 xylenes (3,300 ug/L - leachate).

22 The Site currently has an integrated gas collection system and
23 groundwater/leachate extraction wells for the two landfills. The LTP treats the
24 leachate from the two landfills. Releases of methane and vinyl chloride from the gas
25 collection wells may occur. Onsite groundwater and landfill leachate contain the
26 hazardous substances noted above.

27 ///

28 ///

1 2.4 Health Effects. The chemicals described in Paragraph 2.3. could cause
2 serious adverse health effects if persons were exposed to them. Potential adverse
3 effects include:

4 2.4.1 Acetone – Acetone is moderately toxic by various routes of exposure
5 and it is a skin and severe eye irritant. Systemic effects by inhalation or ingestion
6 include nausea, vomiting, muscle weakness, coma, kidney damage, and changes in
7 electroencephalogram readings (central nervous system changes). Acetone presents
8 a potentially dangerous fire and explosion hazard.

9 2.4.2 Benzene – Benzene is a confirmed human carcinogen producing
10 myeloid leukemia, Hodgkin’s disease, and lymphomas via the inhalation exposure
11 pathway. It is a human poison via the inhalation pathway and experimental evidence
12 indicates via skin contact also. Benzene is moderately toxic by ingestion. Systemic
13 effects include blood changes and increased body temperature.

14 2.4.3 Chlorobenzene – Chlorobenzene, also referred to as Benzene Chloride,
15 may have potential symptoms of overexposure that include irritation of skin, eyes, and
16 nose. It may cause drowsiness and lack of coordination. Chlorobenzene has
17 experimentally proven to have teratogenic and reproductive effects, with mutation data
18 reported. It is moderately toxic by the ingestion route. Repeated exposure to low
19 concentrations may cause kidney and liver damage. There have been incidences
20 where workers exposed to high levels of chlorobenzene in the air complained of
21 headaches, nausea, sleepiness, numbness, and vomiting. Animal studies indicate
22 that the liver, kidney, and central nervous system are affected by exposure to
23 chlorobenzene. Effects on the central nervous system from breathing chlorobenzene
24 include unconsciousness, tremors, restlessness, and death. Longer exposure has
25 caused liver and kidney damage.

26 2.4.4 Chromium – Chromium compounds and salts are suspected human
27 carcinogens producing tumors in the lungs, nasal cavity, and paranasal sinus area.
28 Some forms are confirmed human carcinogens. Toxicity varies depending on the type

1 of compound or salt, but chromium is generally considered moderately to highly toxic.
2 It can cause corrosive action on the skin and mucous membranes.

3 2.4.5 Copper - Toxicity of copper varies depending on the salt or compound.

4 It generally is moderate to low in toxicity to humans with high toxicity towards plants.
5 Inhalation of dust has caused hemolysis of red blood cells and injury to lung cells.
6 Systemic effects from ingestion include vomiting, gastric pain, anemia, convulsion,
7 shock, coma, and death (deaths from copper ingestion have been recorded from
8 exposures to as low as 27 grams of copper salts).

9 2.4.6 Cyanide – Cyanide is usually found joined with other compounds. It is

10 very poisonous by most routes of exposure and can be readily absorbed from all
11 routes, including skin, ingestion and inhalation. Death is caused by respiratory arrest
12 and can occur within seconds or minutes by inhalation exposure of high
13 concentrations of hydrogen cyanide gas. Ingestion of alkali cyanide salts causes
14 death at a slower rate because of slow absorption. Death can occur with ingestion of
15 even small amounts of sodium and potassium cyanide and can occur within minutes
16 or hours depending on the route of exposure. Symptoms of exposure include
17 salivation, nausea without vomiting, anxiety, confusion, vertigo and giddiness,
18 lower-jaw stiffness, convulsions, paralysis, coma, cardiac arrhythmias, and transient
19 respiratory stimulation followed by respiratory failure. Exposure to high levels of
20 cyanide for a short time harms the brain and heart and can cause coma and death.
21 Workers who inhaled low levels of hydrogen cyanide over a period of years had
22 breathing difficulties, chest pain, vomiting, blood changes, headaches, and
23 enlargement of the thyroid gland. Mothers who have been exposed to high levels of
24 cyanide during pregnancy have increased incidence of thyroid diseases in their
25 children.

26 2.4.7 Lead – Short-term exposure to lead can cause reversible liver damage.

27 Longer exposures at higher concentrations may result in progressive irreversible
28 kidney damage and possible kidney failure. Anemia is an early manifestation of lead

1 poisoning. Lead is a cumulative poison with increasing amounts building up in the
2 body until symptoms and disability occur. Systemic effects include anemia, headache,
3 tremors, paralysis, hallucinations, and liver changes. The most serious effects
4 associated with markedly elevated blood-lead levels are severe neurotoxic effects that
5 include irreversible brain damage.

6 2.4.8 Mercury – Mercury is readily absorbed into the respiratory tract, skin, and
7 the gastrointestinal tract. Experimental reports indicate that mercury can cause
8 teratogenic and reproductive effects. Acute exposure to the solid salts produces
9 violent corrosive effects on the skin and mucous membranes, severe nausea,
10 vomiting, abdominal pain, bloody diarrhea, kidney damage, and death within 10 days.
11 Chronic exposure effects include inflammation of the mouth and gums, excessive
12 salivation, loosening of teeth, kidney damage, muscle tremor, jerky gait, spasms of
13 extremities, personality changes, depression, irritability, and nervousness. Some
14 mercury compounds have an affinity for the brain tissue and may cause permanent
15 damage.

16 2.4.9 Methane – Methane is considered to be a simple asphyxiate. It is a very
17 dangerous fire and explosion hazard when exposed to heat or flame.

18 2.4.10 Polychlorinated Biphenyls (PCBs) – PCBs are suspected carcinogens
19 and teratogens. Some epidemiologic studies have also observed an elevated number
20 of first-born infants with cleft palates when pregnant mothers were exposed to PCBs.
21 PCBs have been found to induce tumors in experimental animals after oral ingestion.
22 Studies also indicate that PCBs contain trace amounts of dioxin and dibenzofurans
23 that have been demonstrated to be extremely toxic to lab animals. Other health
24 effects linked to exposure to PCBs include eye irritation and chloracne, which is a
25 painful and disfiguring condition.

26 2.4.11 Toluene – Toluene is mildly toxic via inhalation. Human systemic
27 effects by inhalation include central nervous system changes, hallucinations or
28 distorted perceptions, motor activity changes, psycho physiological test changes, and

1 bone marrow changes. Experimental studies have reported teratogenic, severe skin
2 and eye irritant, and reproductive effects. It is a very dangerous fire hazard when
3 exposed to heat, flame, or oxidizers.

4 2.4.12 Vinyl Chloride – Vinyl Chloride is a confirmed human carcinogen that
5 produces liver and blood tumors. It is considered to be moderately toxic by ingestion.
6 There are human reproductive effects by inhalation by change in spermatogenesis.
7 Human mutation data has been reported. Symptoms of exposure include severe
8 irritant to skin, eyes, and mucous membranes. It causes skin burns by rapid
9 evaporation and consequent freezing. In high concentration it acts as an anesthetic.
10 Chronic exposure has produced liver injury. Circulatory and bone changes in the
11 fingertips have been reported in workers handling unpolymerized materials. It is a
12 very dangerous fire and explosion hazard when exposed to heat, flame, or oxidizers.

13 2.4.13 Xylene - Xylene is mildly toxic by the ingestion and inhalation routes of
14 exposure. Human systemic effects by inhalation include changes in olfactory
15 functions, conjunctiva irritation, and pulmonary changes. Experimental studies have
16 reported teratogenic and reproductive effects as well as skin and eye irritation. Xylene
17 is a very dangerous fire hazard when exposed to heat and flame.

18 2.5 Routes of Exposure.

19 2.5.1 Inhalation. Inhalation of hazardous substances is the primary potential
20 route of exposure from BKK. Exposure to harmful landfill gases is possible as a result
21 of the gas extraction facility's failure or degradation of the landfill cap, which could
22 allow the release of landfill gases.

23 2.5.2 Direct Contact. Direct contact with hazardous substances could occur as
24 a result of releases of hazardous substances from the landfills. Releases could occur
25 through erosion of landfill caps and runoff of hazardous materials during wet weather.
26 Failure to operate the groundwater/leachate collection system could result in artesian
27 conditions developing, which would allow contaminated leachate to reach the ground
28 surface.

1 2.6 Public Health and/or Environmental Risk. Residential areas are located
2 directly to the south and west of the Site. Several homes are located only 25 to 50
3 feet away to the southwest of the Site.

4 The Site currently has approximately 2,200 gas collection wells on the two
5 landfills and approximately 12 groundwater/leachate extraction wells. All of the gas
6 collection systems must be maintained and be operational 24 hours per day to prevent
7 releases of hazardous substances from the Site. Releases of methane and vinyl
8 chloride from these systems are of particular concern.

9 Groundwater/leachate extraction wells must also be operated to prevent
10 migration of landfill leachate from the Site. One extraction well must be operated
11 continuously to prevent artesian conditions from developing, which would result in the
12 release of contaminated leachate.

13 The onsite LTP must be maintained and kept operational to process liquids
14 coming from the gas collection and leachate extraction wells. Failure to keep the LTP
15 operational will force the shutdown of the wells.

16 There is a potential for release of hazardous substances to the environment
17 from the landfills if landfill covers deteriorate and allow the escape of waste materials.
18 Air emissions could lead to direct exposure of West Covina residents and release of
19 hazardous substances resulting from cap erosion would potentially result in exposures
20 to workers onsite. A flammable and potentially explosive atmosphere may also
21 develop if methane released from the landfills mixes with ambient air. In addition,
22 failure to maintain storm water runoff systems has resulted in serious onsite erosion
23 problems that may result in hazardous substances being released from the Class I
24 landfill. Failure to maintain the Class I landfill cap and irrigation systems may result in
25 deterioration of the cap to the point that hazardous substances may be released.

26 Failure to maintain and operate the groundwater/leachate extraction wells and
27 the LTP will result in migration of contaminated leachate from the Site and potential
28 surface releases in an area where artesian conditions exist.

1 III. CONCLUSIONS OF LAW

2 3.1 Respondents are responsible parties as defined by Health and Safety
3 Code section 25323.5.

4 3.2 Each of the substances listed in Section 2.4 is a "hazardous substance"
5 as defined in Health and Safety Code section 25316.

6 3.3 There has been a "release" and/or there is a "threatened release" of
7 hazardous substances listed in Section 2.4 at the Site, as defined in Health and Safety
8 Code section 25320.

9 3.4 The actual and threatened release of hazardous substances at the Site
10 may present an imminent and substantial endangerment to the public health or
11 welfare or to the environment.

12 3.5 Response action is necessary to abate a public nuisance and/or to protect
13 and preserve the public health.

14 IV. DETERMINATION

15 4.1 Based on the foregoing findings of fact and conclusions of law, DTSC
16 hereby determines that response action is necessary at the Site because there has
17 been a release and/or there is a threatened release of a hazardous substance.

18 4.2 Based on the foregoing findings of fact and conclusions of law, DTSC
19 hereby determines that there may be an imminent and/or substantial endangerment to
20 the public health or welfare or to the environment because of the release and/or the
21 threatened release of the hazardous substances at the Site.

22 V. ORDER

23 Based on the foregoing FINDINGS, CONCLUSIONS, AND DETERMINATION,
24 IT IS HEREBY ORDERED THAT Respondent(s) conduct the following response
25 actions in the manner specified herein:

26 5.1 Removal/Response Actions. Respondent shall undertake the following
27 removal actions. DTSC has determined that they are necessary to control or mitigate
28 the hazardous substances at or emanating from the Site.

1 5.1.1 On or before January 7, 2005, Respondents shall conduct all essential
2 landfill operations and maintenance of the Site outlined in Exhibit B.

3 5.1.2 On or before February 28, 2005, Respondent(s) shall complete and
4 submit to DTSC an assessment that identifies tasks Respondent(s) determine should
5 be conducted in the near term to adequately operate and maintain the Facility and/or
6 protect public health, safety and the environment. This assessment shall address, but
7 shall not be limited to, the tasks identified in Exhibit C. In conjunction with the
8 assessment, Respondent(s) shall submit to DTSC a work plan and implementation
9 schedule that outlines how and when Respondents will conduct and complete the
10 tasks identified in the assessment and the work plan. The work plan shall include a
11 detailed description of the tasks to be performed, the information or data needed for
12 each task, and the deliverables that will be submitted to DTSC. The implementation
13 schedule shall outline the priority, specific time frames for commencement and
14 completion of each task, and date of report submittal to DTSC. A Quality Assurance
15 Project Plan and Health and Safety Plan developed in accordance with Sections 5.1.6
16 and 5.1.7 shall be included in the work plan. The work plan shall identify each task to
17 be performed in order of priority based on public health and environmental risk.
18 Respondents shall complete all tasks no later than 240 days after DTSC approval of
19 the work plan.

20 5.1.3 On or before March 15, 2005, Respondent(s) shall complete and submit
21 to DTSC an assessment of the Facility's storm drain systems. In conjunction with the
22 assessment, Respondent(s) shall submit a work plan and implementation schedule to
23 repair/replace any deteriorated storm drain system components that must be
24 repaired/replaced in the near term to prevent any release or threat of release of
25 hazardous substances that may pose a public health or environmental risk. These
26 components shall include, but not be limited to, the Facility's down drains, storm drain
27 sections and the "north and south haul road" drains that could adversely affect the
28 integrity of the cap or its function. Respondents shall also include in the work plan a

1 Quality Assurance Project Plan and Health and Safety Plan that has been developed
2 in accordance with Sections 5.1.6 and 5.1.7. This work plan shall be consistent with
3 Chapters 6.5 and 6.8 of the Health and Safety Code. The repairs and replacement
4 shall be completed no later than September 30, 2005. Submittal of this work plan and
5 implementation schedule shall not relieve Respondent(s) of the responsibility to
6 ensure that the activities required by the Los Angeles Regional Water Quality Control
7 Board (LARWQCB) Cleanup and Abatement Order No. R4-2004-0130, issued on
8 September 9, 2004 are conducted.

9 5.1.4 Respondent(s) shall implement any tasks identified in the work plan and
10 implementation schedule submitted pursuant to Section 5.1.2 above earlier than the
11 dates identified in the schedule approved by DTSC if, subsequent to that approval,
12 DTSC determines that it is necessary to implement certain tasks sooner in order to
13 mitigate the release of hazardous substances at or emanating from the Site. DTSC
14 may require Respondent(s) to submit a work plan that includes a revised schedule for
15 implementing the work plan. Either DTSC or Respondent(s) may identify the need for
16 more rapid implementation and completion of tasks identified in the work plan
17 submitted pursuant to Section 5.1.2. Respondent(s) shall implement the Quality
18 Assurance Plan and Health and Safety Plan developed in conjunction with
19 Section 5.1.2 if Respondent(s) implement any tasks pursuant to this section.

20 5.1.5 Additional Response Actions. Respondent(s) shall also undertake
21 additional response actions, if during the course of implementing the actions set forth
22 in this Order, DTSC determines that they are necessary to mitigate the release of
23 hazardous substances at or emanating from the Site. Either DTSC or Respondent(s)
24 may identify the need for additional response actions. DTSC may require
25 Respondent(s) to submit a work plan for undertaking the additional response actions
26 that includes a schedule for implementing the work plan for DTSC's approval.
27 Respondent(s) shall include a Quality Assurance Plan and Health and Safety Plan

28 ///

1 developed in accordance with Sections 5.1.6 and 5.1.7, if Respondent(s) are required
2 to submit a work plan pursuant to this section.

3 5.1.6 Quality Assurance Plan. The Quality Assurance Plan shall include:

4 (a) Project organization and responsibilities with respect to sampling and
5 analysis;

6 (b) Quality assurance objectives for measurement including accuracy,
7 precision, and method detection limits. In selecting analytical methods,
8 Respondent(s) shall consider obtaining detection limits at or below potentially
9 applicable legal requirements or relevant and appropriate standards, such as
10 Maximum Contaminant Levels (MCLs) or Maximum Contaminant Level Goals
11 (MCLGs);

12 (c) Sampling procedures;

13 (d) Sample custody procedures and documentation;

14 (e) Field and laboratory calibration procedures;

15 (f) Analytical procedures;

16 (g) Laboratory to be used certified pursuant to Health and Safety Code
17 section 25198;

18 (h) Specific routine procedures used to assess data (precision, accuracy and
19 completeness) and response actions;

20 (i) Reporting procedure for measurement of system performance and data
21 quality;

22 (j) Data management, data reduction, validation and reporting. Information
23 shall be accessible to downloading into DTSC's system; and

24 (k) Internal quality control.

25 ///

26 ///

27 ///

28 ///

1 5.1.7 Health and Safety Plan. A site-specific Health and Safety Plan shall be
2 prepared in accordance with federal (29 CFR 1910.120) and State (Cal. Code Regs.,
3 tit. 8, § 5192) regulations and shall describe the following:

- 4 (a) Field activities including work tasks, objectives, and personnel
5 requirements and a description of hazardous substances on the Site;
- 6 (b) Respondent(s) key personnel and responsibilities;
- 7 (c) Potential hazards to workers including chemical hazards, physical hazards,
8 confined spaces and climatic conditions;
- 9 (d) Potential risks arising from the work being performed including the impact
10 to workers, the community and the environment;
- 11 (e) Exposure monitoring plan;
- 12 (f) Personal protective equipment and engineering controls;
- 13 (g) Site controls including work zones and security measures;
- 14 (h) Decontamination procedures;
- 15 (i) General safe work practices;
- 16 (j) Sanitation facilities;
- 17 (k) Standard operating procedures;
- 18 (l) Emergency response plan covering workers addressing potential hazardous
19 material releases;
- 20 (m) Training requirements;
- 21 (n) Medical surveillance program; and
- 22 (o) Record keeping.

23 5.1.8 Respondent(s) shall also implement any other response actions that are
24 identified by Respondent(s), DTSC and/or their representatives as necessary to
25 adequately operate and maintain the Class I landfill, Class III landfill and/or the LTP
26 and/or to protect public health and safety.

27 5.2 All response actions taken pursuant to this Order shall be consistent with
28 the requirements of Chapters 6.5 (commencing with section 25100) and 6.8

1 (commencing with section 25300), Division 20 of the Health and Safety Code and any
2 other applicable state or federal statutes and regulations, including the California
3 Code of Regulations, title 22. Either DTSC or Respondent(s) may identify the need
4 for response actions.

5 5.3 Public Participation Plan (Community Relations). Respondent(s) shall work
6 cooperatively with DTSC in providing an opportunity for meaningful public participation
7 in response actions. Any such public participation activities shall be conducted in
8 accordance with Health and Safety Code sections 25356.1 and 25358.7 and DTSC's
9 most current Public Participation Policy and Guidance Manual, and shall be subject to
10 DTSC's review and approval.

11 Respondent(s), in coordination with DTSC, shall conduct a baseline
12 community survey and develop a Public Participation Plan (PPP) which describes
13 how, under this Order, the public and adjoining community will be kept informed of
14 activities conducted at the Site and how Respondents will be responding to inquiries
15 from concerned citizens. Major steps in developing a PPP are as follows:

- 16 (a) Develop proposed list of interviewees;
- 17 (b) Schedule and conduct community interviews; and
- 18 (c) Analyze interview notes, and develop objectives.

19 Respondents shall conduct the baseline community survey and submit the
20 PPP for DTSC's review on or before February 28, 2005.

21 Respondents shall implement any of the public participation support activities
22 identified in the PPP, at the request of DTSC. DTSC retains the right to implement
23 any of these activities independently. These activities include, but are not limited to,
24 development and distribution of fact sheets; public meeting preparations; and
25 development and placement of public notices.

26 5.4 California Environmental Quality Act (CEQA). DTSC will comply with
27 CEQA for all activities required by this Order that are projects subject to CEQA. Upon
28 DTSC request, Respondents shall provide DTSC with any information that DTSC

1 deems necessary to facilitate compliance with CEQA. The costs incurred by DTSC in
2 complying with CEQA are response costs and Respondents shall reimburse DTSC for
3 such costs pursuant to Section 6.19.

4 5.5 Stop Work Order. In the event that DTSC determines that any activity
5 (whether or not pursued in compliance with this Order) may pose an imminent or
6 substantial endangerment to the health or safety of people on the Site or in the
7 surrounding area or to the environment, DTSC may order Respondents to stop further
8 implementation of this Order for such period of time needed to abate the
9 endangerment. In the event that DTSC determines that any site activities (whether or
10 not pursued in compliance with this Order) are proceeding without DTSC
11 authorization, DTSC may order Respondents to stop further implementation of this
12 Order or activity for such period of time needed to obtain DTSC authorization, if such
13 authorization is appropriate. Any deadline in this Order directly affected by a Stop
14 Work Order, under this Section, shall be extended for the term of the Stop Work
15 Order.

16 5.6 Emergency Response Action/Notification. In the event of any action or
17 occurrence (such as a fire, earthquake, explosion, or human exposure to hazardous
18 substances caused by the release or threatened release of a hazardous substance)
19 during the course of this Order, Respondents shall immediately take all appropriate
20 action to prevent, abate, or minimize such emergency, release, or immediate threat of
21 release and shall immediately notify the Project Manager. Respondents shall take
22 such action in consultation with the Project Manager and in accordance with all
23 applicable provisions of this Order. Within seven days of the onset of such an event,
24 Respondents shall furnish a report to DTSC, signed by Respondents' Project
25 Coordinator, setting forth the events which occurred and the measures taken in the
26 response thereto. In the event that Respondents fail to take appropriate response and
27 DTSC takes the action instead, Respondents shall be liable to DTSC for all costs of

28 ///

1 the response action. Nothing in this Section shall be deemed to limit any other
2 notification requirement to which Respondents may be subject.

3 5.7 Financial Assurance. The Facility is subject to financial assurance
4 requirements for post-closure care of the Class I landfill and closure and post-closure
5 care of the LTP pursuant to Health and Safety Code section 25245 and California
6 Code of Regulations, title 22, sections 66265.140 et seq. and 66264.140 et seq. as
7 applicable. Respondents will also be required to demonstrate financial assurance
8 pursuant to the requirements of Health and Safety Code section 25355.2. All financial
9 assurance mechanisms are subject to the review and approval of DTSC.

10 VI. GENERAL PROVISIONS

11 6.1 Project Coordinator. On or before January 4, 2005, Respondents shall
12 submit to DTSC in writing the name, address, and telephone number of a Project
13 Coordinator whose responsibilities will be to receive all notices, comments, approvals,
14 and other communications from DTSC. Respondents shall promptly notify DTSC of
15 any change in the identity of the Project Coordinator. Respondents shall obtain
16 approval from DTSC before the new Project Coordinator performs any work under this
17 Order.

18 6.1.1 Communication and Coordination Plan (CCP). On or before
19 January 7, 2005, Respondents shall submit to DTSC for its approval a CCP which
20 specifies the requirements and procedures by which Respondent(s) will communicate
21 and coordinate with one another in carrying out the requirements of this Order.

22 6.2 Project Engineer/Geologist. The work performed pursuant to this Order
23 shall be under the direction and supervision of a qualified professional engineer or a
24 registered geologist in the State of California, with expertise in hazardous substance
25 site management and post-closure care of landfills. On or before January 7, 2005,
26 Respondent(s) must submit: a) The name and address of the project engineer or
27 geologist chosen by Respondent(s); and b) in order to demonstrate expertise in
28 hazardous substance management and post-closure landfill care, the resumé of the

1 engineer or geologist, and the statement of qualifications of the consulting firm
2 responsible for the work. Respondent(s) shall promptly notify DTSC of any change in
3 the identity of the Project Engineer/Geologist. Respondent(s) shall obtain approval
4 from DTSC before the new Project Engineer/Geologist performs any work under this
5 Order.

6 6.3 Monthly Summary Reports. On February 15, 2005, and on a monthly basis
7 thereafter, Respondent(s) shall submit a Monthly Summary Report of its activities
8 under the provisions of this Order. The report shall be received by DTSC by the [15th]
9 day of each month and shall describe:

- 10 (a) Specific actions taken by or on behalf of Respondent(s) during the previous
11 calendar month;
- 12 (b) Actions expected to be undertaken during the current calendar month;
- 13 (c) All planned activities for the next month;
- 14 (d) Any requirements under this Order that were not completed;
- 15 (e) Any problems or anticipated problems in complying with this Order; and
- 16 (f) All results of sample analyses, tests, and other data generated under this
17 Order during the previous calendar month, and any significant findings from
18 these data.

19 6.4 Quality Assurance/Quality Control (QA/QC). All sampling and analysis
20 conducted by Respondent(s) under this Order shall be performed in accordance with
21 QA/QC procedures submitted by Respondent(s) and approved by DTSC pursuant to
22 this Order.

23 6.5 Submittals. All submittals and notifications from Respondent(s) required by
24 this Order shall be sent simultaneously to:

25 Don Plain, Branch Chief **[three copies]**
26 Attention: Andy Burrow
27 Emergency Response and Special Projects Branch
28 Site Mitigation and Brownfields Reuse Program
Department of Toxic Substances Control
8810 Cal Center Drive
Sacramento, California 95826-3200

1 With copies to:

2 Jose Kou, Branch Chief **[two copies]**
3 Attention: Richard Allen
4 Southern California Permitting and Corrective Action Branch
5 Hazardous Waste Management Program
6 Department of Toxic Substances Control
7 1011 North Grandview Avenue
8 Glendale, California 91201-2205

9 6.6 Communications. All approvals and decisions of DTSC made regarding
10 submittals and notifications will be communicated to Respondent(s) in writing by the
11 Site Mitigation and Brownfields Reuse Program Branch Chief, the Hazardous Waste
12 Management Program Branch Chief, or their designee(s). No informal advice,
13 guidance, suggestions or comments by DTSC regarding reports, plans, specifications,
14 schedules or any other writings by Respondent(s) shall be construed to relieve
15 Respondent(s) of the obligation to obtain such formal approvals as may be required.

16 6.7 DTSC Review and Approval. (a) All response actions taken pursuant to
17 this Order shall be subject to the approval of DTSC. Respondent(s) shall submit all
18 deliverables required by this Order to DTSC. Once the deliverables are approved by
19 DTSC, they shall be deemed incorporated into, and where applicable, enforceable
20 under this Order.

21 (b) If DTSC determines that any report, plan, schedule or other document
22 submitted for approval pursuant to this Order fails to comply with this Order or fails to
23 protect public health or safety or the environment, DTSC may:

24 (1) Modify the document as deemed necessary and approve the
25 document as modified; or

26 (2) Return comments to Respondent(s) with recommended changes
27 and a date by which Respondent(s) must submit to DTSC a revised document
28 incorporating the recommended changes.

(c) Any modifications, comments or other directives issued pursuant to (a)
above, are incorporated into this Order. Any noncompliance with these

///
///

1 modifications or directives shall be deemed a failure or refusal to comply with this
2 Order.

3 6.8 Compliance with Applicable Laws. Nothing in this Order shall relieve
4 Respondent(s) from complying with all other applicable laws and regulations, including
5 but not limited to, compliance with all applicable waste discharge requirements issued
6 by the State Water Resources Control Board or a California Regional Water Quality
7 Control Board. Respondent(s) shall conform all actions required by this Order with all
8 applicable federal, state and local laws and regulations.

9 6.9 Respondent Liabilities. Nothing in this Order shall constitute or be
10 construed as a satisfaction or release from liability for any conditions or claims arising
11 as a result of past, current or future operations of Respondent(s). Nothing in this
12 Order is intended or shall be construed to limit the rights of any of the parties with
13 respect to claims arising out of or relating to the deposit or disposal at any other
14 location of substances removed from the Site. Nothing in this Order is intended or
15 shall be construed to limit or preclude DTSC from taking any action authorized by law
16 to protect public health or safety or the environment, which may include, but is not
17 limited to, issuance of additional orders and recovering the cost thereof.

18 Notwithstanding compliance with the terms of this Order, Respondent(s) may be
19 required to take further actions as are necessary to protect public health and the
20 environment.

21 6.10 Site Access. Access to the Site and laboratories used for analyses of
22 samples under this Order shall be provided at all reasonable times to employees,
23 contractors, and consultants of DTSC. Nothing in this Section is intended or shall be
24 construed to limit in any way the right of entry or inspection that DTSC or any other
25 agency may otherwise have by operation of any law. DTSC and its authorized
26 representatives shall have the authority to enter and move freely about all property at
27 the Site at all reasonable times for purposes including, but not limited to: inspecting
28 records, operating logs, sampling and analytic data, and contracts relating to this Site;

1 reviewing the progress of Respondent(s) in carrying out the terms of this Order;
2 conducting such tests as DTSC may deem necessary; and verifying the data
3 submitted to DTSC by Respondent(s).

4 To the extent the Site or any other property to which access is required for the
5 implementation of this Order is owned or controlled by persons other than
6 Respondent(s), Respondent(s) shall use best efforts to secure from such persons
7 access for Respondent(s), as well as DTSC, its representatives, and contractors, as
8 necessary to effectuate this Order. To the extent that any portion of the Site is
9 controlled by tenants of Respondent(s), Respondent(s) shall use best efforts to secure
10 from such tenants, access for Respondent(s), as well as for DTSC, its representatives,
11 and contractors, as necessary to effectuate this Order. For purposes of this Section,
12 "best efforts" includes the payment of reasonable sums of money in consideration of
13 access. If any access required to complete the implementation of this Order is not
14 obtained within forty-five (45) days of the effective date of this Order, or within
15 forty-five (45) days of the date DTSC notifies Respondent(s) in writing that additional
16 access beyond that previously secured is necessary, Respondent(s) shall promptly
17 notify DTSC, and shall include in that notification a summary of the steps
18 Respondent(s) has taken to attempt to obtain access. DTSC may, as it deems
19 appropriate, assist Respondent(s) in obtaining access. Respondent(s) shall reimburse
20 DTSC in obtaining access, including, but not limited to, attorneys fees and the amount
21 of just compensation.

22 6.11 Site Access for Respondents. Respondent BKK, the owner of the portion
23 of the Site that contains the Class I landfill, the Class III landfill and LTP, shall grant
24 access to other Respondents who are in compliance with this Order for the purpose of
25 conducting activities pursuant to this Order or for activities deemed necessary by
26 DTSC to meet the objectives of this Order.

27 6.12 Sampling, Data and Document Availability. Respondent(s) shall permit
28 DTSC and its authorized representatives to inspect and copy all sampling, testing,

1 monitoring or other data generated by Respondent(s) or on Respondent(s)' behalf in
2 any way pertaining to work undertaken pursuant to this Order. Respondent(s) shall
3 submit all such data upon the request of DTSC. Copies shall be provided within
4 seven (7) days of receipt of DTSC's written request. Respondent(s) shall inform
5 DTSC at least seven (7) days in advance of all field sampling under this Order, and
6 shall allow DTSC and its authorized representatives to take duplicates of any samples
7 collected by Respondent(s) pursuant to this Order. Respondent(s) shall maintain a
8 central depository at a location approved by DTSC of the data, reports, and other
9 documents prepared pursuant to this Order.

10 6.13 Record Retention. All such data, reports and other documents shall be
11 preserved by Respondent(s) for a minimum of ten years after the conclusion of all
12 activities under this Order. If DTSC requests that some or all of these documents be
13 preserved for a longer period of time, Respondent(s) shall either comply with that
14 request or deliver the documents to DTSC, or permit DTSC to copy the documents
15 prior to destruction. Respondent(s) shall notify DTSC in writing at least six months
16 prior to destroying any documents prepared pursuant to this Order.

17 6.14 Government Liabilities. The State of California shall not be liable for any
18 injuries or damages to persons or property resulting from acts or omissions by
19 Respondent(s), or related parties specified in Section 6.24, Parties Bound, in carrying
20 out activities pursuant to this Order, nor shall the State of California be held as party to
21 any contract entered into by Respondent(s) or its agents in carrying out activities
22 pursuant to this Order.

23 6.15 Additional Actions. By issuance of this Order, DTSC does not waive the
24 right to take any further actions authorized by law.

25 6.16 Extension Requests. If Respondent(s) is unable to perform any activity or
26 submit any document within the time required under this Order, Respondent(s) may,
27 prior to expiration of the time, request an extension of the time in writing. The

28 ///

1 extension request shall include a justification for the delay. All such requests shall be
2 in advance of the date on which the activity or document is due.

3 6.17 Extension Approvals. If DTSC determines that good cause exists for an
4 extension, it will grant the request and specify a new schedule in writing.
5 Respondent(s) shall comply with the new schedule incorporated in this Order.

6 6.18 Liability for Costs. Respondent(s) is liable for all of DTSC's costs that
7 have been incurred in taking response actions at the Site (including costs of
8 overseeing response actions performed by Respondent(s)) and costs to be incurred in
9 the future.

10 6.19 Payment of Costs. DTSC will bill Respondent(s) for costs incurred in
11 taking response actions at the Site prior to the effective date of this Order. DTSC will
12 bill Respondent(s) quarterly for its response costs incurred after the effective date of
13 this Order. Respondent(s) shall pay DTSC within sixty (60) days of receipt of any
14 DTSC billing. Any billing not paid within sixty (60) days is subject to interest calculated
15 from the date of the billing pursuant to Health and Safety Code section 25360.1. All
16 payments made by Respondent(s) pursuant to this Order shall be by cashier's or
17 certified check made payable to this "DTSC," and shall bear on the face the project
18 code of the Site (300012) and the Docket number of this Order. Payments shall be
19 sent to:

20 Department of Toxic Substances Control
21 Accounting/Cashier
22 1001 I Street
23 P.O. Box 806
24 Sacramento, California 95812-0806

25 A photocopy of all payment checks shall also be sent to the persons designated
26 by DTSC to receive submittals under this Order.

27 6.20 Severability. The requirements of this Order are severable, and
28 Respondent(s) shall comply with each and every provision hereof, notwithstanding the
effectiveness of any other provision.

///

1 6.21 Incorporation of Plans, Schedules and Reports. All plans, schedules,
2 reports, specifications and other documents that are submitted by Respondent(s)
3 pursuant to this Order are incorporated in this Order upon DTSC's approval or as
4 modified pursuant to Section 6.7, DTSC Review and Approval, and shall be
5 implemented by Respondent(s). Any noncompliance with the documents incorporated
6 in this Order shall be deemed a failure or refusal to comply with this Order.

7 6.22 Modifications. DTSC reserves the right to unilaterally modify this Order.
8 Any modification to this Order shall be effective upon the date the modification is
9 signed by DTSC and shall be deemed incorporated in this Order.

10 6.23 Time Periods. Unless otherwise specified, time periods begin from the
11 effective date of this Order and "days" means calendar days.

12 6.24 Parties Bound. This Order applies to and is binding upon Respondent(s),
13 and their officers, directors, agents, employees, contractors, consultants, receivers,
14 trustees, successors and assignees, including but not limited to, individuals, partners,
15 and subsidiary and parent corporations. Respondent(s) shall provide a copy of this
16 Order to all contractors, subcontractors, laboratories, and consultants that are retained
17 to conduct any work performed under this Order, on or before January 4, 2005, or the
18 date of retaining their services, whichever is later. Respondent(s) shall condition any
19 such contracts upon satisfactory compliance with this Order. Notwithstanding the
20 terms of any contract, Respondent(s) are responsible for compliance with this Order
21 and for ensuring that its subsidiaries, employees, contractors, consultants,
22 subcontractors, agents and attorneys comply with this Order.

23 6.25 Change in Ownership. No change in ownership or corporate or
24 partnership status relating to the Site shall in any way alter Respondent(s)'
25 responsibility under this Order. No conveyance of title, easement, or other interest in
26 the Site, or a portion of the Site, shall affect Respondent's obligations under this
27 Order. Unless DTSC agrees that such obligations may be transferred to a third party,
28 Respondent(s) shall be responsible for and liable for any failure to carry out all

1 activities required of Respondent(s) by the terms and conditions of this Order,
2 regardless of Respondent(s)' use of employees, agents, contractors, or consultants to
3 perform any such tasks. Respondent(s) shall provide a copy of this Order to any
4 subsequent owners or successors before ownership rights or stock or assets in an
5 corporate acquisition are transferred.

6 VII. NOTICE OF INTENT TO COMPLY

7 7. On or before December 21, 2004, Respondent(s) shall provide written
8 notice, in accordance with Section 6.5 Submittals of this Order, stating whether or not
9 Respondent(s) will comply with the terms of this Order. If Respondent(s), or any one
10 of them, do not unequivocally commit to perform all of the requirements of this Order,
11 they, or each so refusing, shall be deemed to have violated this Order and to have
12 failed or refused to comply with this Order. Respondent's (s') written notice shall
13 describe, using facts that exist on or prior to the effective date of this Order, any
14 "sufficient cause" defenses asserted by Respondent(s) under Health and Safety Code
15 sections 25358.3(a) and 25355.5(a)(1)(B) or CERCLA section 107(c)(3), 42 U.S.C.
16 section 9607(c)(3).

17 VIII. EFFECTIVE DATE

18 8. This Order is final and effective December 9, 2004.

19 IX. PENALTIES FOR NONCOMPLIANCE

20 9. Each Respondent may be liable for penalties of up to \$25,000 for each day
21 out of compliance with any term or condition set forth in this Order and for punitive
22 damages up to three times the amount of any costs incurred by DTSC as a result of
23 Respondent's(s') failure to comply, pursuant to Health and Safety Code sections
24 25359, 25359.2, 25359.4, and 25367(c). Health and Safety Code section 25359.4.5
25 provides that a responsible party who complies with this Order, or with another order

26 ///

27 ///

28 ///

1 cc: Ms. Arlene Kabei
2 U.S. Environmental Protection Agency
3 Region IX
4 75 Hawthorne Street
5 San Francisco, California 94105

6 Mr. Andrew Pasmant
7 City Manager
8 City of West Covina
9 1444 West Garvey Avenue
10 West Covina, California 91790

11 Mr. David Bacharowki
12 Assistant Executive Officer
13 California Regional Water Control Board
14 Los Angeles Region
15 320 W. 4th Street, Suite 200
16 Los Angeles, California 90013

17 Mr. Thomas Heller
18 Deputy Attorney General
19 Department of Justice
20 300 South Spring Street, Suite 500
21 Los Angeles, California 90013

22 Ms. Deborah Borzelleri
23 Legal Office
24 California Integrated Waste Management Board
25 P.O. Box 4025
26 Sacramento, California 95812-4025

27 Mr. Watson Gin
28 Deputy Director
Hazardous Waste Management Program
Department of Toxic Substances Control
P.O. Box 806
Sacramento, California 95812-0806

Ms. Dorothy Rice
Deputy Director
Site Mitigation and Brownfields Reuse Program
Department of Toxic Substances Control
P.O. Box 806
Sacramento, California 95812-0806

Mr. Timothy Swickard
Chief Counsel
Office of Legal Counsel and Investigations
Department of Toxic Substances Control
P.O. Box 806
Sacramento, California 95812-0806

27 ///

28 ///

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

Ms. Marilee Hanson
Senior Staff Counsel
Office of Legal Counsel and Investigations
P.O. Box 806
Sacramento, California 95812-0806

Mr. Donald R. Plain, Chief
Emergency Response and Special Projects Branch
Department of Toxic Substances Control
8810 Cal Center Drive
Sacramento, California 95826-3200

Mr. Jose Kou, Chief
Southern California Permitting and Corrective Action Branch
Department of Toxic Substances Control
1011 North Grandview Avenue
Glendale, California 91201-2205